

Natural Conditions
Assessment for Low pH
White Oak Swamp
Henrico County, Virginia

Submitted by

Virginia Department of Environmental Quality

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Executive Summary

This report presents the natural condition assessment for low pH in White Oak Swamp. The White Oak Swamp watershed is located in Henrico County in the James River Basin (USGS Hydrologic Unit Code 02080206). The waterbody identification code (WBID, Virginia Hydrologic Unit) for White Oak Swamp is VAP-G06R in the Coastal Plain region of Virginia.

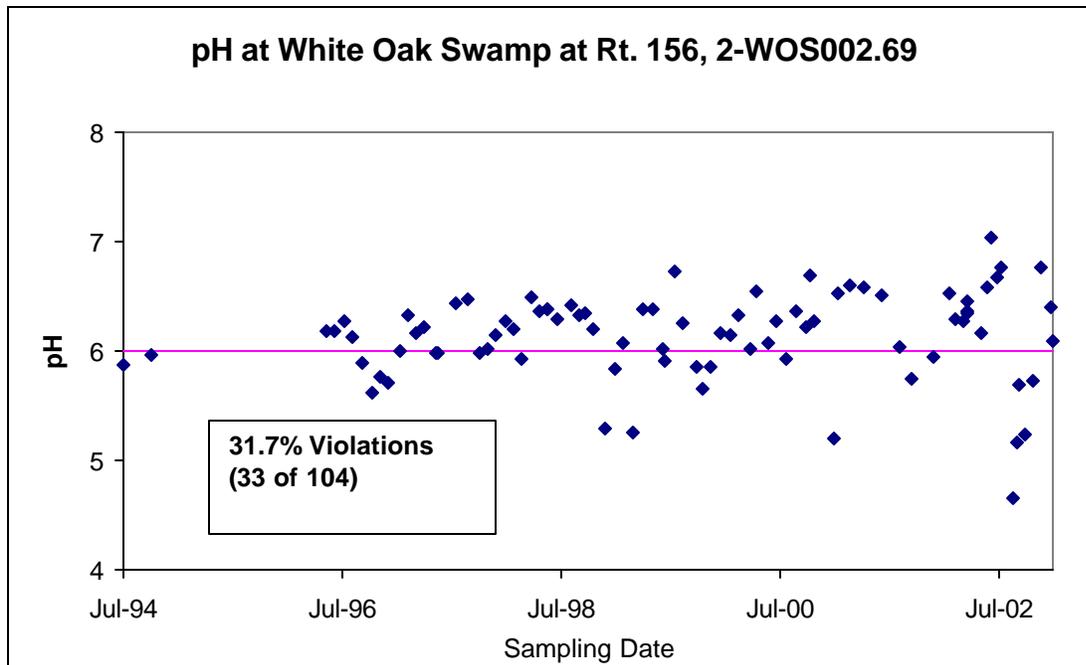
There are 45.76 total stream miles in the White Oak Swamp watershed (National Hydrography Dataset (NHD)). The pH-impaired segment is 6.51 miles long. It contains White Oak Swamp from its confluence with White Oak Swamp Creek near Poplar Springs downstream to its confluence with the Chickahominy River near the confluence of the Henrico / Charles City / New Kent County lines.

The drainage area of the White Oak Swamp watershed is approximately 27.5 square miles. The average annual rainfall as recorded at Richmond WSO airport, VA (within the White Oak Swamp watershed) is 43.29 inches. The approximately 17,600 acre watershed is predominately forested (57.3 percent). Agriculture encompasses 21.0 percent of the watershed, with 11.5 percent cropland, 6.5 percent pasture/hayland, and 3 percent other grasses. Residential and high use industrial areas compose approximately 12.1 percent of the land base. The remaining 9.2 percent of the watershed is comprised of wetlands and open water. Scattered urban land is found in the western portions of the watershed. Agriculture and forest land are scattered throughout the watershed.

White Oak Swamp was listed as impaired on Virginia's 1998 303(d) Total Maximum Daily Load Priority List and Report (VADEQ, 1998) due to violations of the State's water quality standard for pH and fecal coliform bacteria. This report evaluates the pH impairment by determining if natural conditions are the cause of the impairment, thus obviating the need for a TMDL.

Out of 104 pH values collected between July 1994 and December 2003 at station 2-WOS002.69, 33 were below the lower water quality standard for pH of pH 6 SU. (Figure E1).

Figure E1. pH at White Oak Swamp at Rt. 156, 2-WOS002.69, July 1994 and December 2003.



According to Virginia Water Quality Standards (9 VAC 25-260-10A), "all state waters are designated for the following uses: recreational uses (e.g., swimming and boating); the propagation and growth of a balanced indigenous population of aquatic life, including game fish, which might be reasonably expected to inhabit them; wildlife; and the production of edible and marketable natural resources (e.g., fish and shellfish)."

As indicated above, White Oak Swamp must support all designated uses by meeting all applicable criteria. The White Oak Swamp has been assessed as not supporting the aquatic life use due to the exceedance of the pH criteria that are designed to protect aquatic life in Class III waters.

In this document, VADEQ proposes a "Methodology for Determining if pH and DO Impairments in Streams are Due to Natural Conditions." This methodology is based on a study done by MapTech (MapTech 2003) and will be used here to determine if the pH impairments in White Oak Swamp are natural and if White Oak Swamp can be re-classified as Class VII (Swamp Waters).

The level of acidity as registered by pH in a water body is determined by a balance between organic acids produced by decay of vegetative material, and buffering capacity. Conditions in a stream that would typically be associated with naturally low pH include slow-moving, ripple-less waters or wetlands where the decay of organic matter produces organic acids. These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems. The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below.

- Step 1. Determine slope and appearance.
- Step 2. Determine nutrient levels.
- Step 3. Determine degree of seasonal fluctuation (for DO only).
- Step 4. Determine anthropogenic impacts.

White Oak Swamp exhibits low slope with significant wetlands, and large swampy areas. These contribute large inputs of decaying vegetation, which produce organic acids and lower pH as they decay. These are not considered anthropogenic impacts.

White Oak Swamp exhibits low nutrient concentrations below national background levels in streams from undeveloped areas, which are not indicative of human impact.

Ten permittees have insignificant low pH impact. Residential / Commercial land use (9%) has only a minor pH effect on the headwaters area. There is no pH impact observed downstream at Rt. 156 attributed to human activity.

Lack of buffering capacity due to soil composition and vegetative decay in swampy watersheds below the Fall Line appear to impact instream low pH more than acid deposition. However the extent to which stream pH is decreased by acid deposition cannot be conclusively determined.

Based on the above findings, a change in the water quality standards classification to Class VII Swamp Water due to natural conditions, rather than a TMDL, is indicated for White Oak Swamp and its tributaries to their headwaters. If there is a 305(b)/303(d) assessment prior to the reclassification, White Oak Swamp will be assessed as Category 4C, Impaired due to natural condition, no TMDL needed.

The development of the White Oak Swamp low pH natural condition assessment was subject to public participation. A Technical Advisory Committee meeting was held at the Piedmont Regional Office training room in Glen Allen, VA at 2 pm on January 13, 2004. A public meeting was held at the Fairfield Area Library, 1001 North Laburnum Avenue, Richmond, VA. at 7 pm on January 29, 2004. The purpose of these meetings was to discuss both the process for low pH natural condition assessment and the

bacterial TMDL. Twelve persons attended the public meeting. Copies of the presentation materials were available for public distribution. The public meeting was public noticed in the Virginia Register. There was a 30-day public comment period after the public meeting. Fourteen questions were asked at the public meeting, and three written comments were mailed to DEQ. These comments and responses dealt with the bacterial impairment and were submitted to EPA separately from this document.

1. Introduction

White Oak Swamp was listed as impaired on Virginia's 1998 303(d) Total Maximum Daily Load Priority List and Report (VADEQ, 1998) due to violations of the State's water quality standard for fecal coliform bacteria and pH. A bacteria TMDL was submitted to EPA on 8 July 2004. This report evaluates the pH impairment by determining if natural conditions are the cause of the impairment, thus obviating the need for a TMDL.

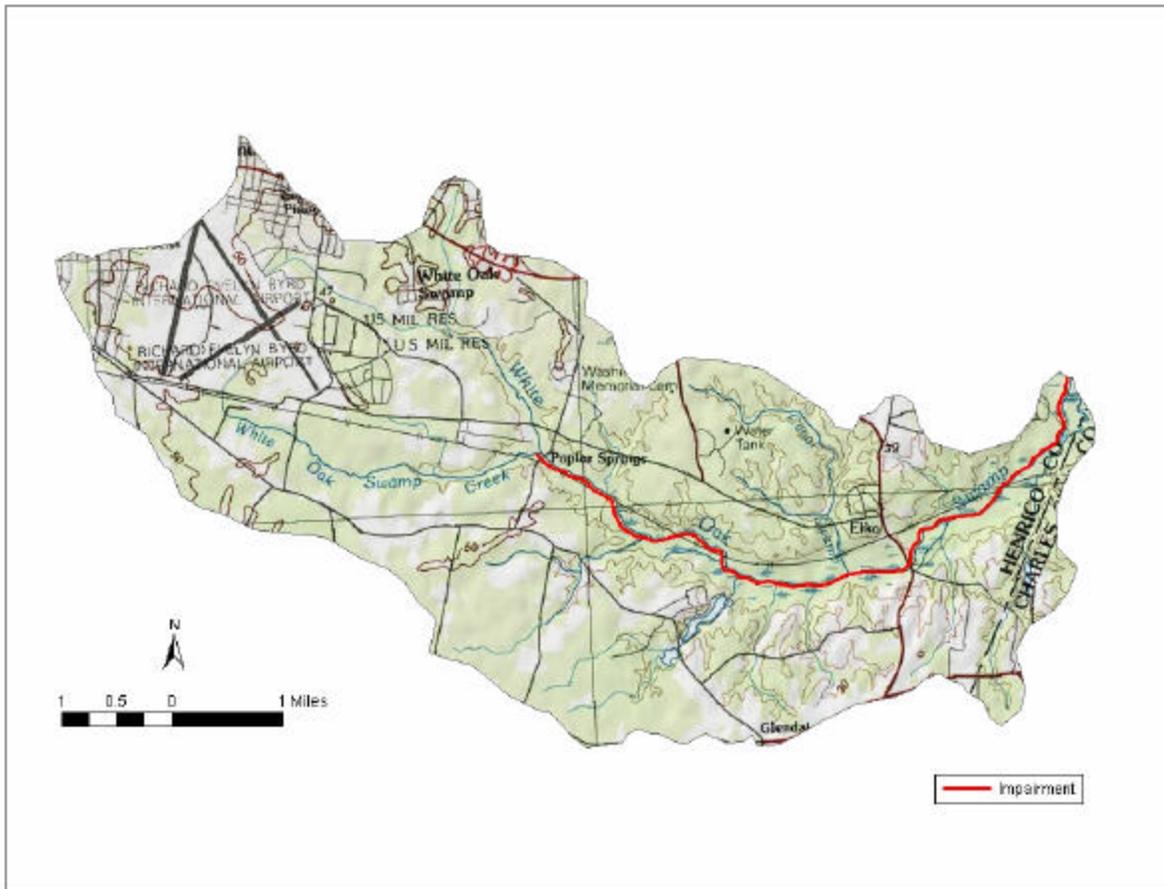
2. Physical Setting

2.1. Listed Water Bodies

White Oak Swamp is located in Henrico County in the James River Basin (USGS Hydrologic Unit Code 02080206). The waterbody identification code (WBID, Virginia Hydrologic Unit) for White Oak Swamp is VAP-G06R. There are 45.76 total stream miles in the White Oak Swamp watershed (National Hydrography Dataset (NHD)). Impairments are fecal coliform bacteria and pH. The pH impairment will be addressed separately from this document. The fecal coliform bacteria impaired segment is 6.51 miles long. It contains White Oak Swamp from its confluence with White Oak Swamp Creek near Poplar Springs downstream to its confluence with the Chickahominy River near the confluence of the Henrico / Charles City / New Kent County lines (Table 1 and Figure 1).

Table 1. Impaired segment description (White Oak Swamp)

Segment (segment ID)	Impairment (source of impairment)	Upstream Limit Description	Downstream Limit Description	Miles Affected
White Oak Swamp (VAP-G06R)	Fecal Coliform (unknown), PH (unknown)	Confluence with White Oak Swamp Creek near Poplar Springs	Confluence with Chickahominy River	6.51

Figure 1. Map of the White Oak Swamp study area

2.2. Watershed

2.2.1. General Description

White Oak Swamp, located entirely within Henrico County, is a minor tributary to the Chickahominy River. It is about 9.5 miles long and flows eastward from its headwaters at Richmond International airport to its confluence with the Chickahominy River. The watershed itself is approximately 9 miles long and 3 miles wide, having an area of 27.5 square miles. The major tributaries to White Oak Swamp are White Oak Swamp Creek and Deep Run Creek, which enter from the southwest, and Canal Swamp, which enters from the north.

2.2.2. Geology, Climate, Land Use

Geology and Soils

White Oak Swamp is in the Atlantic Coastal Plain physiographic region. The Atlantic Coastal Plain is the easternmost of Virginia's physiographic provinces. The Atlantic Coastal Plain extends from New Jersey to Florida, and includes all of Virginia east of the Fall Line. The Fall Line is the easternmost extent of rocky river rapids, the point at which east-flowing rivers cross from the hard, igneous and metamorphic rocks of the Piedmont to the relatively soft, unconsolidated strata of the Coastal Plain. The Coastal Plain is underlain by layers of Cretaceous and younger clay, sand, and gravel that dip gently eastward. These layers were deposited by rivers carrying sediment from the eroding Appalachian Mountains to the west. As the sea level rose and fell, fossiliferous marine deposits were interlayered with fluvial, estuarine, and beach strata. The youngest deposits of the Coastal Plain are sand, silt and mud presently being deposited in our bays and along our beaches (<http://www.geology.state.va.us/DOCS/Geol/coast.html>).

Soils for the White Oak Swamp watershed were documented utilizing the VA State Soil Geographic Database (STATSGO). Two general soil types were identified using in this database. Descriptions of these soil series were derived from queries to the USDA Natural Resources Conservation Service (NRCS) Official Soil Series Description web site (<http://ortho.ftw.nrcs.usda.gov/cgi-bin/osd/osdname.cgi>). Figure 2 shows the location of these general soil types in the watershed.

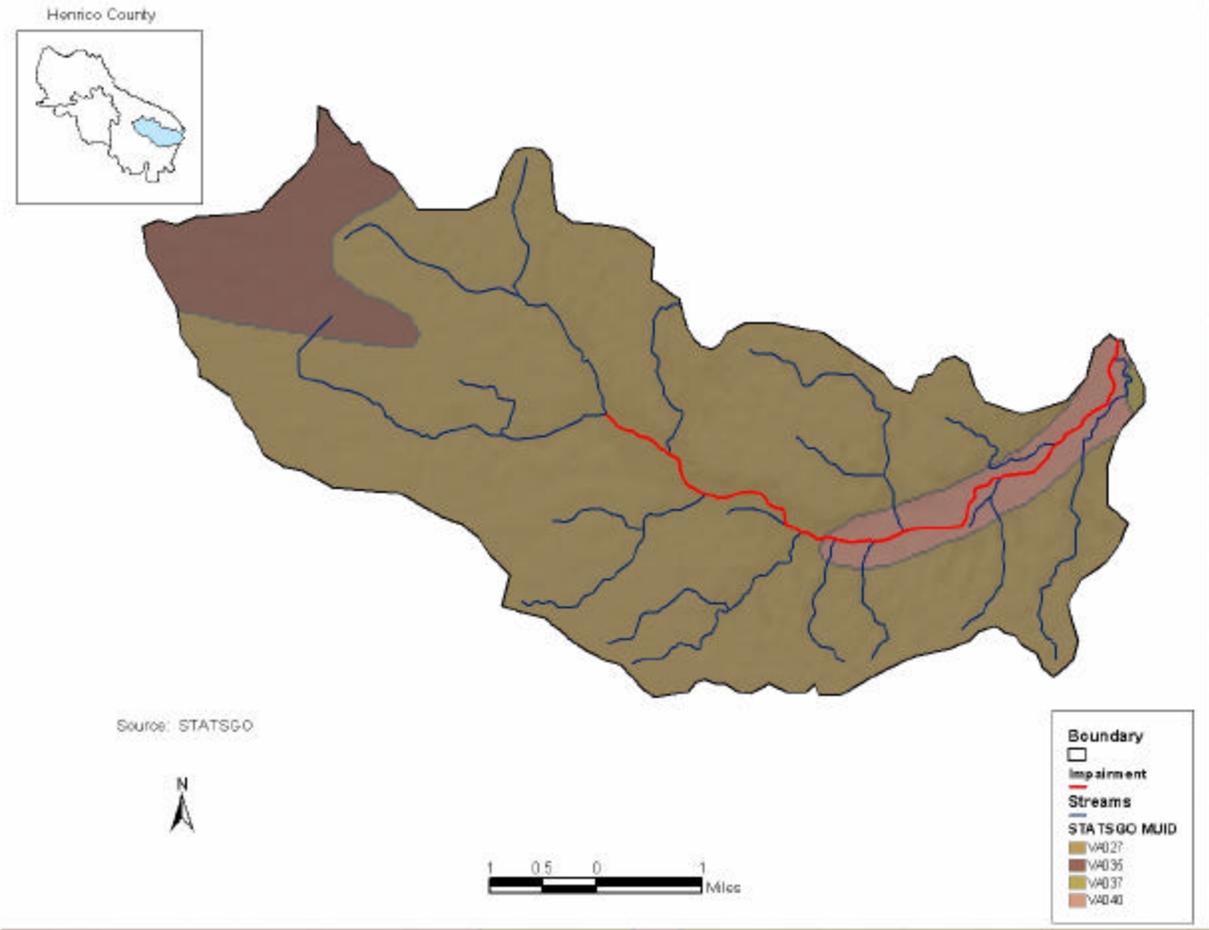
Soils of the Emporia-Johnston-Kenansville-Remlik-Rumford-Slagle-Suffolk-Tomotley (VA027) series are very deep to deep, and vary between well drained to poorly drained with moderately slow or slow permeability. They formed in moderately fine-textured stratified fluvial and marine sediments on the upper Coastal Plain and stream terraces.

The Craven-Mattaponi-Lenoir (VA035) series consists of well or moderately well drained to somewhat poorly drained soils. Permeability for these general soils is moderately slow to slow. This series is formed on cappings in the Piedmont and Coastal Plain uplands that formed in clayey sediments.

The Portsmouth-Roanoke-Rains-Eunola-Levy-Kalmia series (VA037) are very deep, very poorly to moderately well drained soils. These soils are located on low stream or marine terraces and in marshes of the Atlantic Coastal Plain. These series are formed from fluvial and marine sediments. Permeability of these soil types ranges from very slow to rapid, depending on soil composition.

Soils of the Bojac-Pamunkey-Munden-Angie-Augusta-Molena-Argent series (VA040) are very deep and range from excessively drained to poorly drained conditions. Permeability is moderately rapid to slow. This series, located on stream terraces and uplands, is composed of loamy and sandy fluvial and marine Coastal Plain sediments.

Figure 2. Soil Characteristics of the White Oak Swamp Watershed



Climate

The climate summary for White Oak Swamp comes from a weather station located at Richmond WSO Airport, VA, which is in the headwaters of the White Oak Swamp watershed, with a period of record from 8/01/1948 to 7/31/2003. The average annual maximum and minimum temperature (°F) at the weather station is 68.9 and 47.1 and the annual rainfall (inches) is 43.29 (Table 2) (Southeast Regional Climate Center, <http://cirrus.dnr.state.sc.us/cgi-bin/sercc/cliMAIN.pl?va7201>).

Table 2. Climate summary for Richmond WSO Airport, Virginia (447201)

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
Average Max. Temperature (F)	47.1	50.4	58.9	70.1	77.6	85.1	88.7	87.0	80.7	70.6	60.6	50.2	68.9
Average Min. Temperature (F)	27.5	29.5	36.2	45.3	54.4	63.0	67.9	66.6	59.3	47.3	37.8	30.2	47.1
Average Total Precipitation (in.)	3.20	3.03	3.83	2.99	3.69	3.59	4.94	4.73	3.58	3.38	3.14	3.19	43.29

Land Use

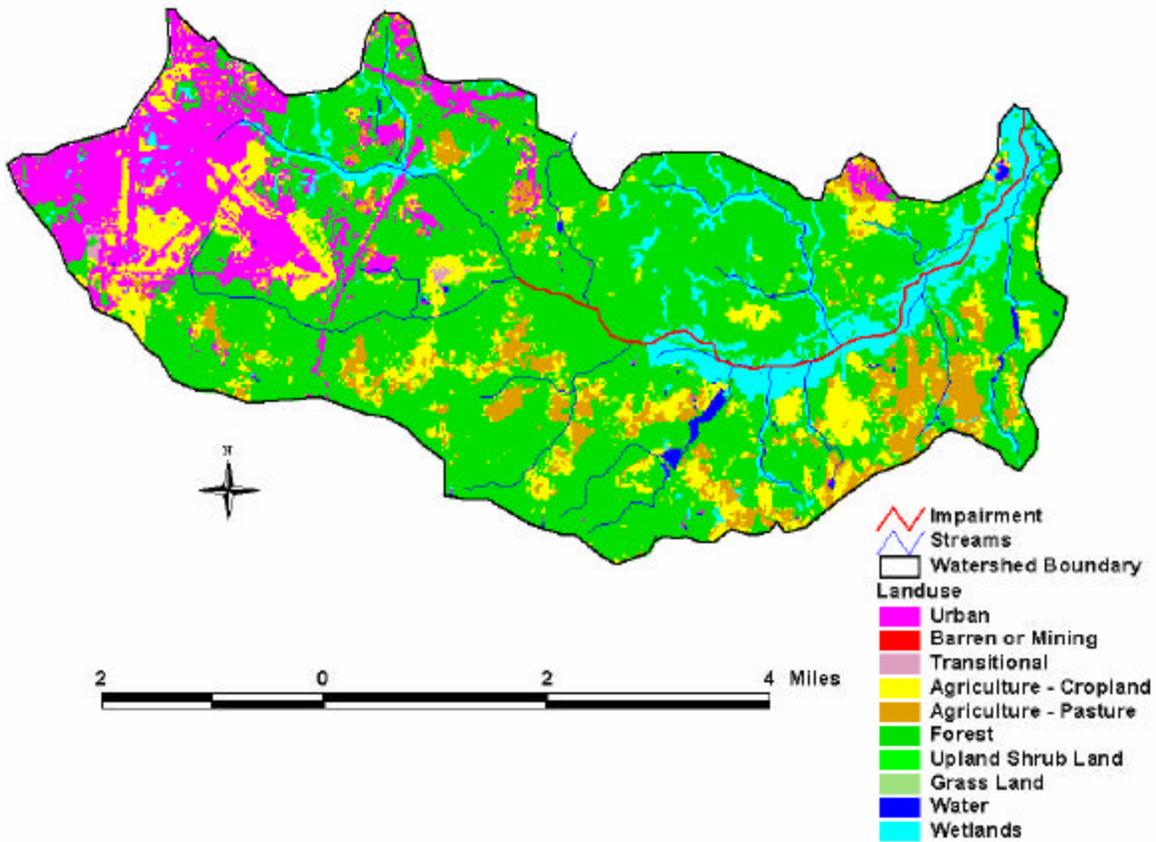
The White Oak Swamp watershed extends approximately 9 miles upstream from the stream’s confluence with the James River and is approximately 3 miles wide. The approximately 17,600 acre watershed is predominately forested (57.3 percent). Agriculture encompasses 21.0 percent of the watershed, with 11.5 percent cropland, 6.5 percent pasture/hayland, and 3 percent other grasses. Residential and high use industrial areas compose approximately 12.1 percent of the land base. The remaining 9.2 percent of the watershed is comprised of wetlands and open water.

A map of the distribution of land use in the watershed (Figure 3) shows that scattered urban land is found in the western portions of the watershed. Agriculture and forest land are scattered throughout the watershed.

Table 3. Land Use in the White Oak Swamp Watershed

Landuse Category	Area (acres)	Area (%)
Open Water	100.3	0.57
Low Intensity Residential	540.4	3.07
High Intensity Residential	6.7	0.04
High Intensity Commercial/Industrial	1585.7	9.01
Quarries/Strip Mines/Gravel Pits	0.0	0.00
Transitional	56.9	0.32
Deciduous Forest	5933.9	33.71
Evergreen Forest	783.9	4.45
Mixed Forest	3375.7	19.18
Pasture/Hay	1141.5	6.48
Row Crops	2030.0	11.53
Other Grasses	528.2	3.00
Woody Wetlands	1468.7	8.34
Emergent Herbaceous Wetlands	50.7	0.29
Total	17602.6	100.00
	27.5 sq. mi.	

Figure 3. Land Use in the White Oak Swamp Watershed



3. Description of Water Quality Problem/Impairment

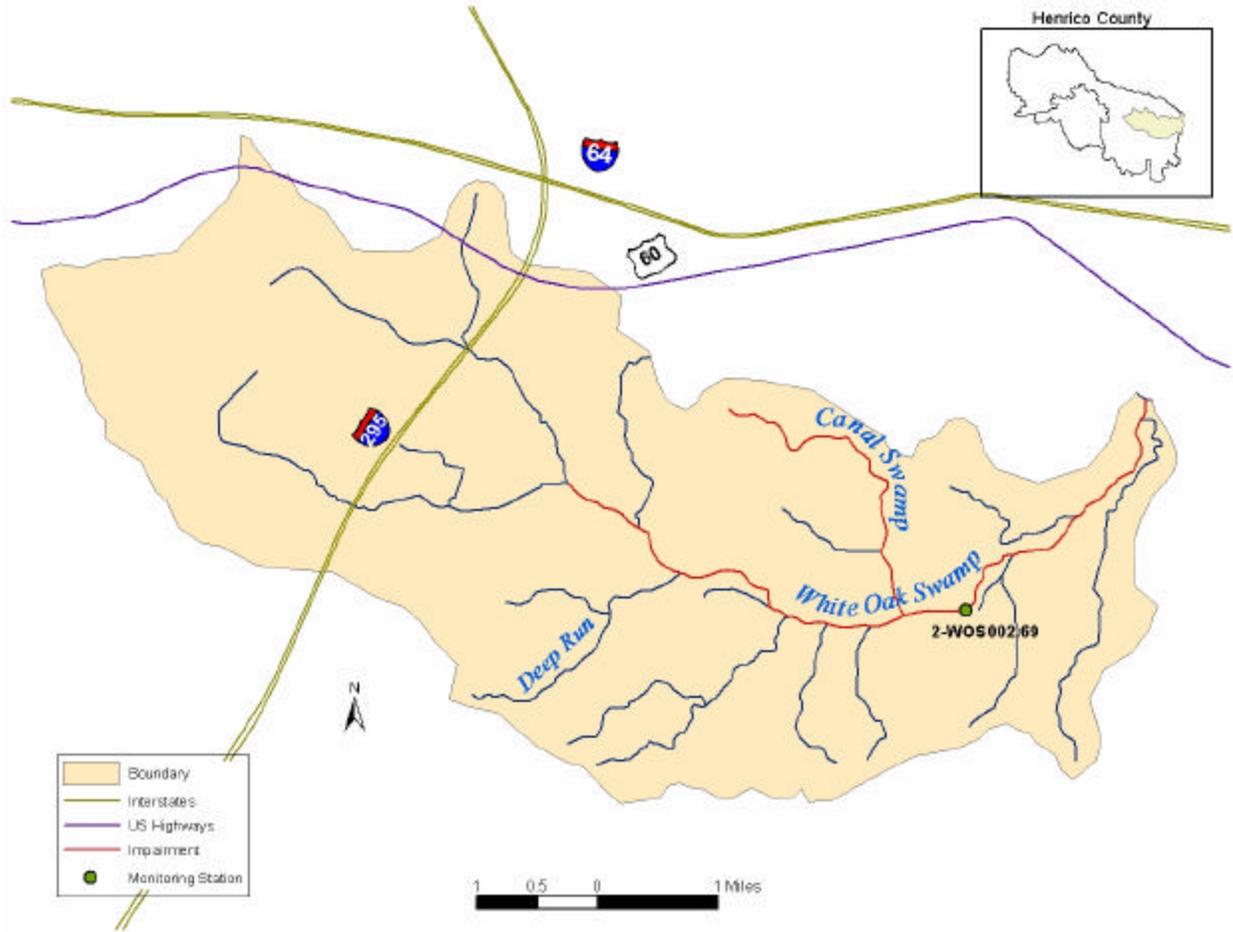
White Oak Swamp was listed as impaired on Virginia's 1998 303(d) Total Maximum Daily Load Priority List and Report (VADEQ, 1998) due to violations of the State's water quality standard for pH and fecal coliform bacteria. As stated above, this report addresses only the pH impairment. Out of 104 pH values collected between July 1994 and December 2003 at station 2-WOS002.69 (Figure 4), 33 were below the lower water quality standard for pH of pH 6 SU (Figure 5 and Table 4).

Table 4. pH data collected by DEQ on White Oak Swamp

Station	Date of First Sample	Date of Last Sample	Number of Samples	(SU)			Number of Exceedances*
				Average	Minimum	Maximum	
2-WOS002.69	07/19/1994	12/05/2003	104	6.11	4.65	7.03	33

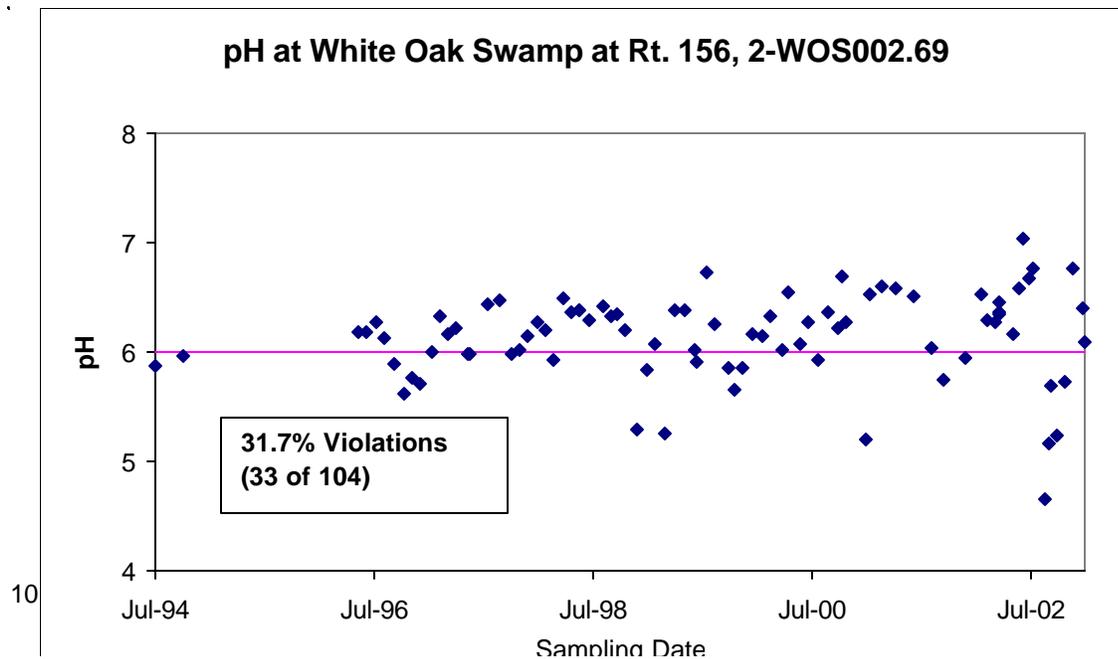
* Exceedances of the minimum pH water quality standard of pH 6.0 SU.

Figure 4. Map of White Oak Swamp watershed with station 2-WOS002.69



A time series graph of all data collected at station 2-WOS002.69 shows the pH values ranging from pH 4.65 to 7.03 SU (Figure 5). The horizontal line at the pH 6.0 SU marks represents the minimum water quality standard. The data points below the pH 6.0 SU line illustrate violations of the water quality standard.

Figure 5. Time series of pH concentrations (station 2-WOS002.69)



3.1 Associated Mainstem and Tributary site pH

DEQ added several associated mainstem and tributary monitoring stations during data collection for the low pH assessment of natural conditions or development of a TMDL. Associated station pH data are presented in Figures 6 - 13 below.

Figure 6. pH at White Oak Swamp at Poplar Springs Rd, 2-WOS006.57.

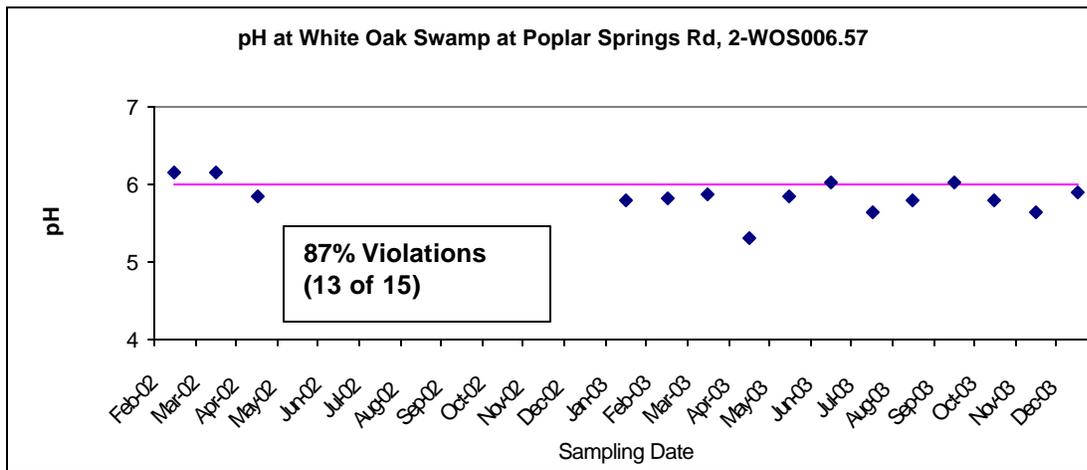


Figure 7. pH at White Oak Swamp at Portugee Rd, 2-WOS006.92.

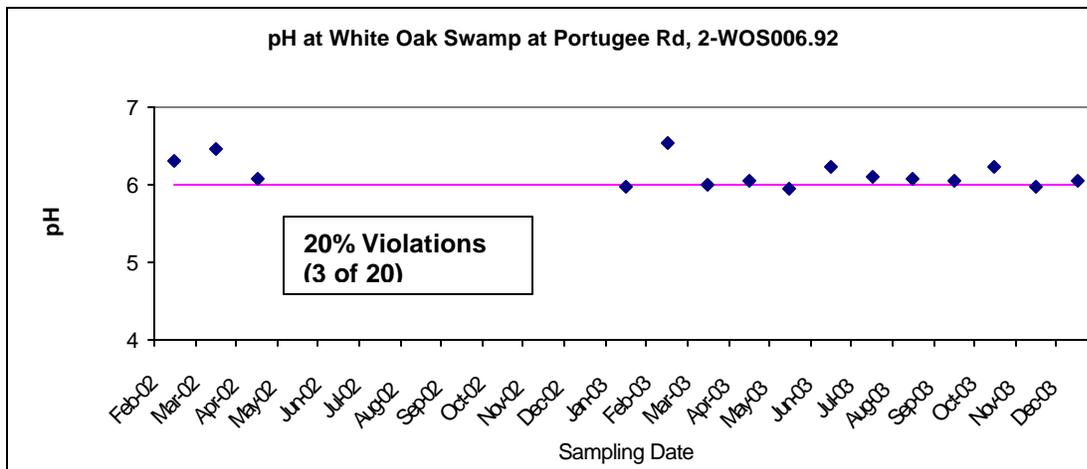


Figure 8. pH at White Oak Swamp at I-295, 2-WOS008.15.

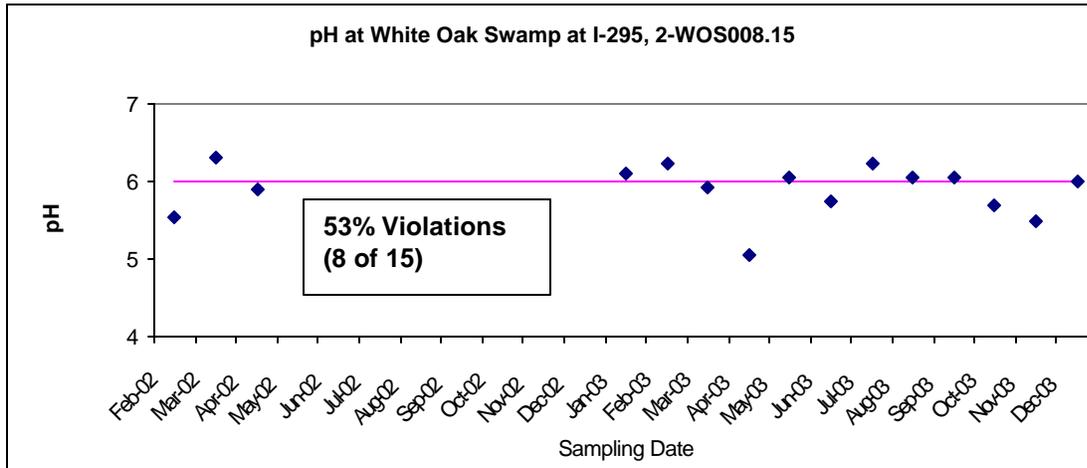


Figure 9. pH at White Oak Swamp at Beulah Rd, 2-WOS009.52.

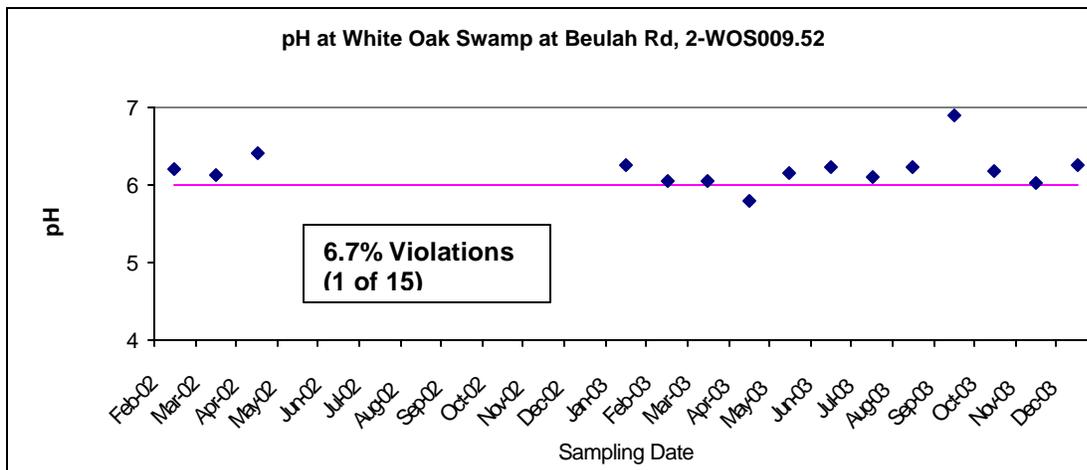


Figure 10. pH at Canal Swamp at Portugee Rd., 2-CNS000.54.

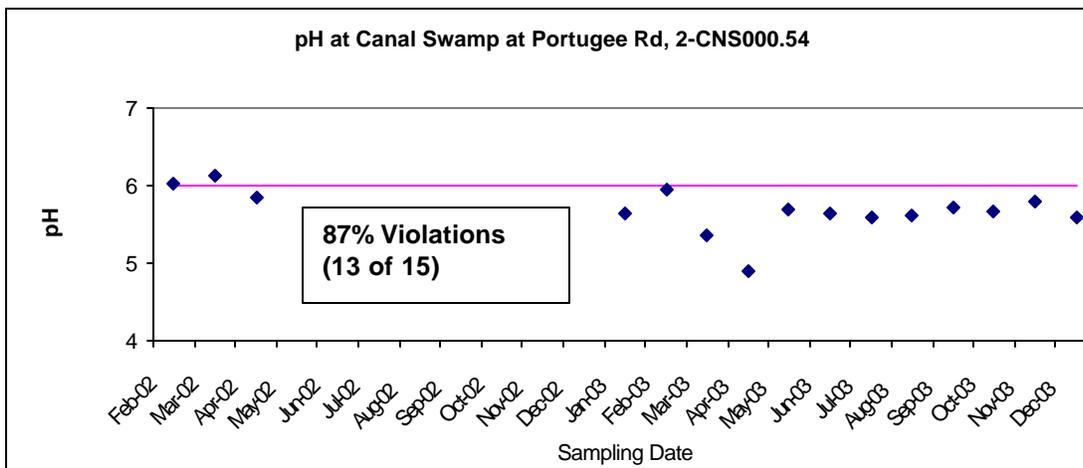


Figure 11. pH at Deep Run at Charles City Rd., 2-DER000.65.

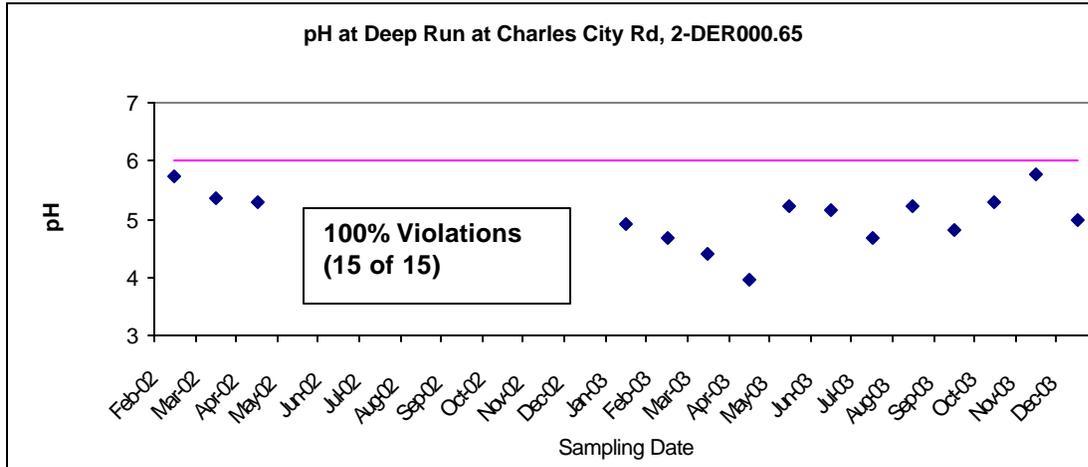


Figure 12. pH at White Oak Swamp Creek at I-295, 2-WSC002.00.

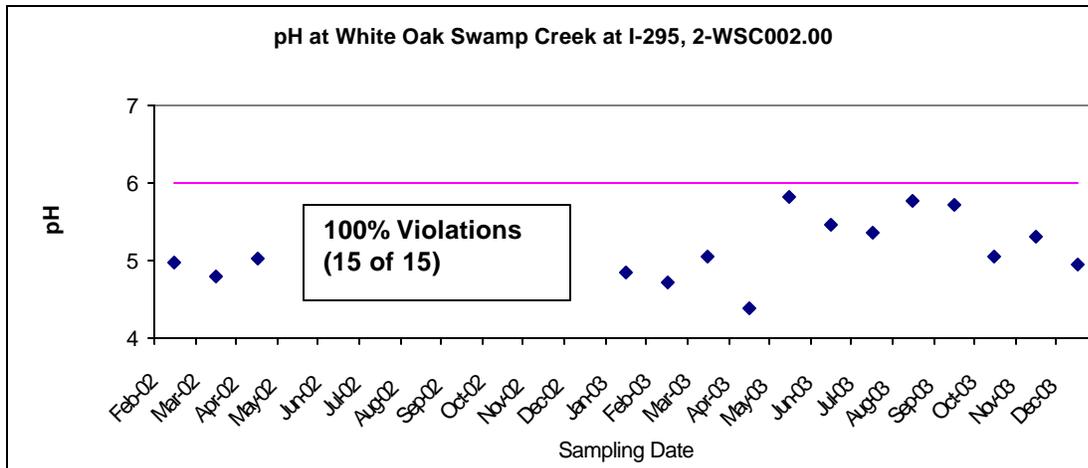
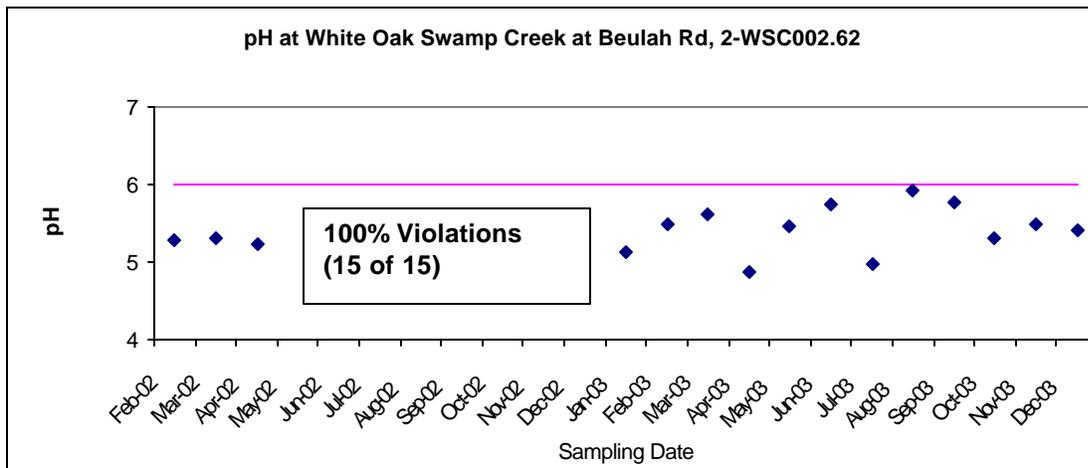


Figure 13. pH at White Oak Swamp Creek at Beulah Rd., 2-WSC002.62.



4. Water Quality Standard

According to Virginia Water Quality Standards (9 VAC 25-260-5), the term “*water quality standards means provisions of state or federal law which consist of a designated use or uses for the waters of the Commonwealth and water quality criteria for such waters based upon such uses. Water quality standards are to protect the public health or welfare, enhance the quality of water and serve the purposes of the State Water Control Law (§62.1-44.2 et seq. of the Code of Virginia) and the federal Clean Water Act (33 USC §1251 et seq.)*.”

As stated above, Virginia water quality standards consist of a designated use or uses and a water quality criteria. These two parts of the applicable water quality standard are presented in the sections that follow.

4.1. Designated Uses

According to Virginia Water Quality Standards (9 VAC 25-260-10A), “*all state waters are designated for the following uses: recreational uses (e.g., swimming and boating); the propagation and growth of a balanced indigenous population of aquatic life, including game fish, which might be reasonably expected to inhabit them; wildlife; and the production of edible and marketable natural resources (e.g., fish and shellfish)*.”

As stated above, White Oak Swamp must support all designated uses by meeting all applicable criteria. The White Oak Swamp has been assessed as not supporting the aquatic life use due to the exceedance of the pH criteria that are designed to protect aquatic life in Class III waters.

4.2. Applicable Water Quality Criteria

The Class III water quality criteria for pH in the White Oak Swamp watershed is a minimum pH 6 SU and a maximum pH 9.0 SU.

Table 5. Applicable water quality standards

Parameter	Minimum pH SU	Maximum pH SU
<i>pH</i>	6.0	9.0

If the waterbody exceeds the criterion listed above in more than 10.5 percent of samples, the waterbody is classified as impaired and a TMDL must be developed and implemented to bring the waterbody into compliance with the water quality criterion. However, in the case of White Oak Swamp there is reason to believe that the waterbody has been mis-classified and that the apparent impairment is due to the swampy nature of the stream. In this document, VADEQ applies a proposed methodology for determining if DO and pH impairments in free-flowing streams are due to natural conditions. This methodology is based on a study done by MapTech in the Appomattox River Basin (MapTech 2003) and will be used here to determine if the pH impairments in White Oak Swamp are natural and if White Oak Swamp can be re-classified as Class VII (Swamp Waters).

5. Methodology for Natural Conditions Assessment

The level of acidity as registered by pH in a water body is determined by a balance between organic acids produced by decay of vegetative material, and buffering capacity. Conditions in a stream that would typically be associated with naturally low pH include slow-moving, ripple-less waters or wetlands where the decay of organic matter produces organic acids. These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems. The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below.

- Step 1. Determine slope and appearance.
- Step 2. Determine nutrient levels.
- Step 3. Determine degree of seasonal fluctuation (for DO only).
- Step 4. Determine anthropogenic impacts.

The results from this methodology (or process or approach) will be used to determine if the stream should be re-classified as Class VII Swamp Waters. Each step is described in detail below.

Process for Determining Natural Conditions as the Cause of DO and pH Impairments in Streams (FOR DISTRIBUTION TO EPA TMDL/WQS/WQA Staff)

I. Introduction

The level of dissolved oxygen in a water body is determined by a balance between oxygen-depleting processes (*e.g.*, decomposition and respiration) and oxygen-restoring processes (*e.g.*, aeration and photosynthesis). Certain natural conditions promote a situation where oxygen-restoring processes are not sufficient to overcome the oxygen-depleting processes. Conditions in a stream that would typically be associated with naturally low DO include slow-moving, ripple-less waters where the decay of organic matter depletes DO at a faster rate than it can be replenished. Indicators of these conditions include the presence of wetlands, low pH due to organic acids (tannins, humic and fulvic substances) produced in the decay process, and occasionally a brownish-yellow color due to a high concentration of dissolved organic matter.

These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems. The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below. DEQ staff is proposing to use this approach to implement State Water Control Law 9 VAC 25-260-55, Implementation Procedure for Dissolved Oxygen Criteria in Waters Naturally Low in Dissolved Oxygen. Waters that are shown to have naturally low DO and pH levels will be re-classified as Class VII, Swamp Waters, with the associated pH criterion of 4.3 to 9.0 SU. An associated DO criterion is currently being developed from swamp water data. A TMDL is not needed for these waters. An assessment category of 4C will be assigned until the waterbody has been re-classified.

II. Natural Condition - Assessment

Following a description of the watershed (including geology, soils, climate, and land use), a description of the DO and/or pH water quality problem (including a data summary, time series and monthly data distributions), and a description of the water quality criteria that were the basis for the impairment determination, the available information should be evaluated in four steps.

Step 1. Determine slope and appearance.

Streams or stream segments that have naturally low DO (< 4 mg/L) drain wetlands.

They are characterized by:

- Very low slopes and low velocity flows (flat water with low reaeration rates).
- Large inputs of plant material that consume oxygen as it decays.
- Elevated dissolved organic carbon levels that color the water.

Naturally low pH can be attributed to decaying vegetation in a wetland that produces acids and decreases pH. Plant materials contain polyphenols such as tannin and lignin. Polyphenols and partially degraded polyphenols build up in the form of tannic acids, humic acids, and fulvic acids that are highly colored. The trees of swamps have higher polyphenolic content than the soft-stemmed vegetation of marshes. Swamp streams (blackwater) are therefore more highly colored and more acidic than marsh streams. The spatial extent of the swamp water characteristics must be identified around the monitoring station both upstream and downstream. The stream slope surrounding the monitoring station must be determined as well.

Step 2. Determine nutrient levels.

Excessive nutrients can cause a decrease in DO in relatively slow moving systems, where aeration is low. High nutrient levels are an indication of anthropogenic inputs of nitrogen, phosphorus, and possibly organic matter. Nutrient input can stimulate plant growth, and the resulting die-off and decay of excessive plankton or macrophytes can decrease DO levels.

USGS (1999) estimated national background nutrient concentrations in streams and groundwater from undeveloped areas. Average nitrate background concentrations are less than 0.6 mg/L for streams, average total nitrogen (TN) background concentrations are less than 1.0 mg/L, and average background concentrations of total phosphorus (TP) are less than 0.1 mg/L. Streams with average concentrations of nutrients greater than the national background concentrations should be further evaluated for potential impacts from anthropogenic sources.

Step 3. Determine degree of seasonal fluctuation (for DO only).

Anthropogenic impacts on DO will likely disrupt the typical seasonal fluctuation seen in the DO concentrations of wetland streams. Seasonal analyses can be conducted to verify that DO is depressed in the summer months and recovers during the winter, as would be expected in natural systems. A weak seasonal pattern could indicate that human inputs from point or nonpoint sources are impacting the seasonal cycle.

Step 4. Determine anthropogenic impacts.

Every effort should be made to identify human impacts that could exacerbate the naturally low DO and/or pH. For example, point sources should be identified and discharge monitoring report (DMR) data analyzed to determine if there is any impact on the stream DO or pH concentrations. Violations of other water quality standards (e.g., benthic, *E. coli*) for a stream segment could indicate that anthropogenic sources are affecting the DO and/or pH levels. Land use analysis can also be a valuable tool for identifying potential human impacts.

Lastly, a discussion of acid rain impacts should be included for low pH waters. The format of this discussion can be based either on the process used for the recent Class VII classification of several streams in the Blackwater watershed of the Chowan Basin,

or it can be based on a prototype regional stream comparison developed for White Oak Swamp, White Oak Swamp, Matadequin Creek and Mechumps Creek (all east of the fall line). For streams west of the fall line, a regional stream comparison for 2004 analyses encompasses Winticomack, Winterpock, and Skinquarter Creeks.

III. Natural Condition – Conclusion Matrix

If slope is low (<0.50%) AND

If wetlands are present along stream reach AND

If no point sources or only point sources with minimal impact on DO and pH AND

If nutrients are < typical background

❖ average (= assessment period mean) nitrate less than 0.6 mg/L

❖ average total nitrogen (TN) less than 1.0 mg/L, and

❖ average total phosphorus (TP) are less than 0.1 mg/L AND

For DO: If seasonal fluctuation is normal AND

For pH: If nearby streams without wetlands meet pH criteria OR if no correlation between in-stream pH and rain pH,

THEN determine as impaired due to natural condition

→ assess as category 4C in next assessment

→ initiate WQS reclassification to Class VII Swamp Water

→ get credit under consent decree

The analysis must outline the boundary of the natural condition based on the criteria outlined above. A map showing land use, point sources, water quality stations and the delineated segment to be classified as swamp water should be included.

In cases where not all of these criteria apply, a case by case argument must be made based on the specific conditions in the watershed.

If implementing this procedure indicates that either a DO or a pH impairment is due to anthropogenic impacts, a final data screen should be performed to ensure that the impairment is based on valid data. All DO or pH data that violate water quality standards should be screened for flows less than the 7Q10. Data collected on days when flow was < 7Q10 should be eliminated from the data set and the violation rate recalculated accordingly. Only those waters with violation rates determined days with flows > or = 7Q10 flows should be classified as impaired.

6. Natural Conditions Assessment for White Oak Swamp

6.1 Slope and Appearance

The hydrologic slope from the 110 ft topo contour at rivermile 6.60 downstream to the 50 ft contour at rivermile 1.12 is estimated at 0.21%, considered low slope. The low slope is not indicative of human impact.

Visual inspection upstream and downstream of bridges at Rt. 156 and Poplar Springs Rd, revealed very swampy conditions usually with standing water in woods on either side of the channel. There are large inputs of decaying vegetation from large areas of wetlands throughout the watershed, that produce organic acids and lower pH as they decay. The wetlands acid impacts are not indicative of human impact.

Figure 14. White Oak Swamp at Rt. 156.



Figure 15. White Oak Swamp at Poplar Springs Rd.



6.2 Instream Nutrients

The VADEQ collected nutrient data from station 2-WOS002.69 from May 1996 to July 2003, plus several visits to White Oak Swamp Creek, Canal Swamp, and Deep Run in 2003. The average nutrient concentrations are below the USGS (1999) national background nutrient concentrations in streams from undeveloped areas levels of nitrate < 0.6 mg/l; TN (TKN + NO₃ + NO₂) < 1.0 mg/l; and TP < 0.1 mg/l. These low nutrient levels are not indicative of human impact.

Parameter	Average Conc.	Number
Total Phosphorous Av.	0.047 mg/l	(n=78)
Orthophosphorus Av.	0.023 mg/l	(n=67)
Total Nitrogen (TKN + NO₃ + NO₂)	0.775 mg/l	(n=73)
Total Kjeldahl Nitrogen Av.	0.61 mg/l	(n=78)
Ammonia as N Av.	0.032 mg/l	(n=78)
Nitrate as N Av.	0.15 mg/l	(n=67)

6.3 *Impact from Point Source Dischargers and Land Use*

Ten permitted point sources discharge in the White Oak Swamp watershed, as shown in Table 7.

Table 7. VPDES, VPA, VAG and VAR point source facilities in the White Oak Swamp watershed

Stream Name	Facility Name	VPDES Permit Number	Discharge Type¹	Design Flow (MGD)	Permitted pH Limit
White Oak Swamp	Capital Regional Airport Commission	VA0090301	Industrial Minor	0.0036	6 - 9
Entire White Oak Swamp Watershed Urban Land Use	Henrico County Separate Storm Sewer System	VA0088617	MS4	NL	NA
White Oak Swamp	Plaster, E.R. Jr. – Hines Sand & Gravel Pit	VAG844040	Industrial Minor	NL	NA
White Oak Swamp	Powhatan Ready Mix Henrico Plant	VAG110159	Industrial Minor	NL	NA
White Oak Swamp Creek	S.B. Cox Concrete Portugee Road Plant	VAG114033	Industrial Minor	NL	NA
White Oak Swamp	St. Laurent Packaging Corp.	VAR540031	Stormwater Industrial	NL	NA
White Oak Swamp Creek	Smurfit Stone Container Corp. Sprouse Drive	VAR540040	Stormwater Industrial	NL	NA
White Oak Swamp Creek	Infineon Technologies Richmond	VAR540046	Stormwater Industrial	NL	NA
White Oak Swamp Creek	OMS 1 and 2 Dept. of Military Affairs	VAR540067	Stormwater Industrial	NL	NA
White Oak Swamp	Blackmore Construction Corp. Portugee Road Plant	VAR540081	Stormwater Industrial	NL	NA

¹MS4 = Municipal Separate Stormwater Sewer System; NL = No limit, NA = Not applicable

Permittees – Capital Regional Airport Commission (VA090301) reported pH twice per year for 2000 – 2003 at pH 7.19, 5.10, 6.56, 6.89, 6.44, and 8.44. The facility also reported one pH at 4.20 in August 2001 during a zero flow period. The maximum flow during the period was 1357 cfs at the Beulah Road stormwater outfall during November 2001 to April 2002. The Henrico MS4, three general industrial minors and five industrial stormwater permittees have no pH reporting requirements, but these are not expected to cause low pH.

Land Use - High Intensity Residential and Commercial / Industrial land use comprised 9.0 % of watershed (1586 ac), located in the western headwaters surrounding the Richmond International Airport. The watershed is predominately forested (57 percent), with 9.2 percent wetlands and open water. However, human E. coli impairment was identified at 22% of annual bacterial load, therefore it is possible that human activities impact the watershed.

Very minor acidic inputs by one permittee, and minor contribution from residential and commercial / industrial land use do not constitute a significant human impact.

6.4 Human Impact from Acid Deposition

Acid deposition is expected to occur in the White Oak Swamp watershed, however rainfall pH data are difficult to collect and do not exist near White Oak Swamp. The closest available rainfall pH data come from the National Atmospheric Deposition Program /NTN station in Charlottesville, VA. Acid deposition occurred in the Charlottesville dataset, with weekly rainfall pH during the period from 1990 to 2003 averaging 4.35 SU (SD = 0.277, n = 428), with a minimum of 3.43 SU and maximum of 5.29 SU. According to an EPA web site (<http://www.epa.gov/airmarkets/acidrain/index.html>) the natural pH of rain is about 5.5.

One method to assess whether acid deposition adversely impacts low pH in a waterbody is to compare pH of the subject watershed with surrounding watersheds. If acid rain has an impact, all stations should have similar low pH impairments. This is not the case with White Oak Swamp and all surrounding watersheds.

There are ten VADEQ monitoring stations in watersheds within 19 miles of White Oak Swamp, which have from 5 to 15 years of pH data. Half (5) of the stations within 18 miles to the west and northwest of White Oak Swamp above the Fall line have higher pH and no pH impairments (mean pH 6.61 - 7.05). These are Upham Brook, Reedy, Goode, Falling, and Swift Creeks.

Half (5) of the stations within 19 miles to the east and southeast of White Oak Swamp below the Fall line have low pH and natural low pH impairments (mean pH 5.69 - 6.34). These are Matadequin Creek, Chickahominy River, Fourmile Creek, Gunns Run and Morris Creek.

The difference in pH above and below the Fall line appears to be more related to increased buffering capacity of geologic origin from watersheds above the Fall line, and swampwater naturally low in pH from low slope and excessive plant material decay below the Fall line than it is to acid deposition, which is expected to be uniform east and west of the Fall line. However the extent to which stream pH is decreased by acid deposition cannot be determined. Significant human impact from acid deposition is inconclusive.

7.0 CONCLUSION

The following decision process is proposed for determining whether low pH values are due to natural conditions:

If slope is low (<0.50) AND

If wetlands are present along stream reach AND

If no point sources or point sources with minimal impact on pH AND

If nutrients are < typical background

- ❖ average (= assessment period mean) nitrate less than 0.6 mg/L
 - ❖ average total nitrogen (TN) less than 1.0 mg/L, and
 - ❖ average total phosphorus (TP) are less than 0.1 mg/L AND
- If nearby streams without wetlands meet pH criteria,

THEN determine as impaired due to natural condition

- assess as category 4C in next assessment
- initiate WQS reclassification to Class VII Swamp Water
- get credit under consent decree

White Oak Swamp exhibits low slope with significant wetlands, and large areas of forested land including pine forests. These contribute large inputs of decaying vegetation, which produce organic acids and lower pH as they decay. These are not considered anthropogenic impacts.

White Oak Swamp exhibits low nutrient concentrations below national background levels in streams from undeveloped areas, which not indicative of human impact.

Ten permittees have insignificant low pH impact. Residential / Commercial land use (9%) has only a minor pH effect on the headwaters area. There is no pH impact observed downstream at Rt. 156 attributed to human activity.

Lack of buffering capacity due to soil composition and vegetative decay in swampy watersheds below the Fall appear to impact instream low pH more than acid deposition. However the extent to which stream pH is decreased by acid deposition cannot be conclusively determined.

A change in the water quality standards classification to Class VII Swampwater due to natural conditions, rather than a TMDL, is indicated for of White Oak Swamp and its tributaries to their headwaters.

8.0. Public Participation

The development of the White Oak Swamp low pH natural condition assessment is not possible without public participation. A Technical Advisory Committee meeting was held at the Piedmont Regional Office training room in Glen Allen, VA at 2 p.m. on January 13, 2004. A public meeting was held at the Fairfield Area Library, 1001 North Laburnum Avenue, Richmond, VA. at 7 p.m. on January 29, 2004 to discuss the process for low pH natural condition assessment. Twelve persons attended the public meeting. Copies of the presentation materials were available for public distribution. The public meeting was public noticed in the Virginia Register. There was a 30-day public comment period after the public meeting. Fourteen questions were asked at the public meeting, and three written comments were mailed to DEQ. These comments and responses dealt with the bacterial impairment and were submitted to EPA separately from this document.

9.0 References

Maptech, Methodology for Assessing Natural Dissolved Oxygen and pH Impairments: Application to the Appomattox River Watershed, Virginia. 2003.

SRCC (Southeast Regional Climate Center)

http://www.dnr.state.sc.us/climate/sercc/products/historical/historical_va.html (Accessed 12/18/02)

USGS (United States Geological Survey), National Background Nutrient Concentrations in Streams from Undeveloped Areas. 1999.

VADEQ (Virginia Department of Environmental Quality), Virginia Water Quality Assessment 1998. Virginia. 1998.

VADEQ (Virginia Department of Environmental Quality), Virginia Water Quality Assessment 2002. Virginia. 2002.

Appendix A
Glossary

GLOSSARY

Note: All entries in italics are taken from USEPA (1998). All non-italicized entries are taken from MapTech (2002).

303(d). A section of the Clean Water Act of 1972 requiring states to identify and list water bodies that do not meet the states' water quality standards.

***Ambient water quality.** Natural concentration of water quality constituents prior to mixing of either point or nonpoint source load of contaminants. Reference ambient concentration is used to indicate the concentration of a chemical that will not cause adverse impact on human health.*

***Anthropogenic.** Pertains to the [environmental] influence of human activities.*

***Background levels.** Levels representing the chemical, physical, and Bacterial conditions that would result from natural geomorphological processes such as weathering or dissolution.*

***Best management practices (BMPs).** Methods, measures, or practices determined to be reasonable and cost-effective means for a landowner to meet certain, generally nonpoint source, pollution control needs. BMPs include structural and nonstructural controls and operation and maintenance procedures.*

***Clean Water Act (CWA).** The Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972), Public Law 92-500, as amended by Public Law 96-483 and Public Law 97-117, 33 U.S.C. 1251 et seq. The Clean Water Act (CWA) contains a number of provisions to restore and maintain the quality of the nation's water resources. One of these provisions is section 303(d), which establishes the TMDL program.*

***Concentration.** Amount of a substance or material in a given unit volume of solution; usually measured in milligrams per liter (mg/L) or parts per million (ppm).*

Confluence. The point at which a river and its tributary flow together.

***Contamination.** The act of polluting or making impure; any indication of chemical, sediment, or Bacterial impurities.*

***Designated uses.** Those uses specified in water quality standards for each waterbody or segment whether or not they are being attained.*

***Dilution.** The addition of some quantity of less-concentrated liquid (water) that results in a decrease in the original concentration.*

***Direct runoff.** Water that flows over the ground surface or through the ground directly into streams, rivers, and lakes.*

Discharge. *Flow of surface water in a stream or canal, or the outflow of groundwater from a flowing artesian well, ditch, or spring. Can also apply to discharge of liquid effluent from a facility or to chemical emissions into the air through designated venting mechanisms.*

Discharge permits (under VPDES). *A permit issued by the U.S. EPA or a state regulatory agency that sets specific limits on the type and amount of pollutants that a municipality or industry can discharge to a receiving water; it also includes a compliance schedule for achieving those limits. The permit process was established under the National Pollutant Discharge Elimination System, under provisions of the Federal Clean Water Act.*

Domestic wastewater. *Also called sanitary wastewater, consists of wastewater discharged from residences and from commercial, institutional, and similar facilities.*

Drainage basin. *A part of a land area enclosed by a topographic divide from which direct surface runoff from precipitation normally drains by gravity into a receiving water. Also referred to as a watershed, river basin, or hydrologic unit.*

Effluent. *Municipal sewage or industrial liquid waste (untreated, partially treated, or completely treated) that flows out of a treatment plant, septic system, pipe, etc.*

Effluent limitation. *Restrictions established by a state or EPA on quantities, rates, and concentrations in pollutant discharges.*

Existing use. *Use actually attained in the waterbody on or after November 28, 1975, whether or not it is included in the water quality standards (40 CFR 131.3).*

GIS. *Geographic Information System. A system of hardware, software, data, people, organizations and institutional arrangements for collecting, storing, analyzing and disseminating information about areas of the earth. (Dueker and Kjerne, 1989)*

Hydrologic cycle. *The circuit of water movement from the atmosphere to the earth and its return to the atmosphere through various stages or processes, such as precipitation, interception, runoff, infiltration, storage, evaporation, and transpiration.*

Hydrology. *The study of the distribution, properties, and effects of water on the earth's surface, in the soil and underlying rocks, and in the atmosphere.*

In situ. *In place; in situ measurements consist of measurements of components or processes in a full-scale system or a field, rather than in a laboratory.*

Margin of safety (MOS). *A required component of the TMDL that accounts for the uncertainty about the relationship between the pollutant loads and the quality of the receiving waterbody (CWA section 303(d)(1)(C)). The MOS is normally incorporated into the conservative assumptions used to develop TMDLs (generally within the calculations or models) and approved by EPA either individually or in state/EPA agreements. If the MOS needs to be larger than that which is allowed through the*

conservative assumptions, additional MOS can be added as a separate component of the TMDL (in this case, quantitatively, a TMDL = LC = WLA + LA + MOS).

Mean. The sum of the values in a data set divided by the number of values in the data set.

MGD. Million gallons per day. A unit of water flow, whether discharge or withdraw.

Monitoring. *Periodic or continuous surveillance or testing to determine the level of compliance with statutory requirements and/or pollutant levels in various media or in humans, plants, and animals.*

Narrative criteria. *Nonquantitative guidelines that describe the desired water quality goals.*

National Pollutant Discharge Elimination System (NPDES). *The national program for issuing, modifying, revoking and re-issuing, terminating, monitoring, and enforcing permits, and imposing and enforcing pretreatment requirements, under sections 307, 402, 318, and 405 of the Clean Water Act.*

Natural waters. *Flowing water within a physical system that has developed without human intervention, in which natural processes continue to take place.*

Non-point source. *Pollution that originates from multiple sources over a relatively large area. Nonpoint sources can be divided into source activities related to either land or water use including failing septic tanks, improper animal-keeping practices, forest practices, and urban and rural runoff.*

Numeric targets. *A measurable value determined for the pollutant of concern, which, if achieved, is expected to result in the attainment of water quality standards in the listed waterbody.*

Organic matter. *The organic fraction that includes plant and animal residue at various stages of decomposition, cells and tissues of soil organisms, and substances synthesized by the soil population. Commonly determined as the amount of organic material contained in a soil or water sample.*

Peak runoff. *The highest value of the stage or discharge attained by a flood or storm event; also referred to as flood peak or peak discharge.*

Permit. *An authorization, license, or equivalent control document issued by EPA or an approved federal, state, or local agency to implement the requirements of an environmental regulation; e.g., a permit to operate a wastewater treatment plant or to operate a facility that may generate harmful emissions.*

Point source. *Pollutant loads discharged at a specific location from pipes, outfalls, and conveyance channels from either municipal wastewater treatment plants or industrial waste treatment facilities. Point sources can also include pollutant loads contributed by tributaries to the main receiving water stream or river.*

Pollutant. *Dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, Bacterial materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, and industrial, municipal, and agricultural waste discharged into water. (CWA section 502(6)).*

Pollution. *Generally, the presence of matter or energy whose nature, location, or quantity produces undesired environmental effects. Under the Clean Water Act, for example, the term is defined as the man-made or man-induced alteration of the physical, Bacterial, chemical, and radiological integrity of water.*

Public comment period. *The time allowed for the public to express its views and concerns regarding action by EPA or states (e.g., a Federal Register notice of a proposed rule-making, a public notice of a draft permit, or a Notice of Intent to Deny).*

Raw sewage. *Untreated municipal sewage.*

Receiving waters. *Creeks, streams, rivers, lakes, estuaries, ground-water formations, or other bodies of water into which surface water and/or treated or untreated waste are discharged, either naturally or in man-made systems.*

Restoration. *Return of an ecosystem to a close approximation of its presumed condition prior to disturbance.*

Riparian areas. *Areas bordering streams, lakes, rivers, and other watercourses. These areas have high water tables and support plants that require saturated soils during all or part of the year. Riparian areas include both wetland and upland zones.*

Riparian zone. *The border or banks of a stream. Although this term is sometimes used interchangeably with floodplain, the riparian zone is generally regarded as relatively narrow compared to a floodplain. The duration of flooding is generally much shorter, and the timing less predictable, in a riparian zone than in a river floodplain.*

Runoff. *That part of precipitation, snowmelt, or irrigation water that runs off the land into streams or other surface water. It can carry pollutants from the air and land into receiving waters.*

Slope. *The degree of inclination to the horizontal. Usually expressed as a ratio, such as 1:25 or 1 on 25, indicating one unit vertical rise in 25 units of horizontal distance, or in a decimal fraction (0.04), degrees (2 degrees 18 minutes), or percent (4 percent).*

Stakeholder. *Any person with a vested interest in assessment of natural condition or TMDL development.*

Standard. *In reference to water quality (e.g. pH 6 – 9 SU limit).*

Storm runoff. *Storm water runoff, snowmelt runoff, and surface runoff and drainage; rainfall that does not evaporate or infiltrate the ground because of impervious land*

surfaces or a soil infiltration rate lower than rainfall intensity, but instead flows onto adjacent land or into waterbodies or is routed into a drain or sewer system.

Streamflow. *Discharge that occurs in a natural channel. Although the term "discharge" can be applied to the flow of a canal, the word "streamflow" uniquely describes the discharge in a surface stream course. The term "streamflow" is more general than "runoff" since streamflow may be applied to discharge whether or not it is affected by diversion or regulation.*

Stream restoration. *Various techniques used to replicate the hydrological, morphological, and ecological features that have been lost in a stream because of urbanization, farming, or other disturbance.*

Surface area. *The area of the surface of a waterbody; best measured by planimetry or the use of a geographic information system.*

Surface runoff. *Precipitation, snowmelt, or irrigation water in excess of what can infiltrate the soil surface and be stored in small surface depressions; a major transporter of nonpoint source pollutants.*

Surface water. *All water naturally open to the atmosphere (rivers, lakes, reservoirs, ponds, streams, impoundments, seas, estuaries, etc.) and all springs, wells, or other collectors directly influenced by surface water.*

Topography. *The physical features of a geographic surface area including relative elevations and the positions of natural and man-made features.*

Total Maximum Daily Load (TMDL). *The sum of the individual wasteload allocations (WLAs) for point sources, load allocations (LAs) for nonpoint sources and natural background, plus a margin of safety (MOS). TMDLs can be expressed in terms of mass per time, toxicity, or other appropriate measures that relate to a state's water quality standard.*

Tributary. *A lower order-stream compared to a receiving waterbody. "Tributary to" indicates the largest stream into which the reported stream or tributary flows.*

Variance. *A measure of the variability of a data set. The sum of the squared deviations (observation – mean) divided by (number of observations) – 1.*

DCR. Department of Conservation and Recreation.

DEQ. Virginia Department of Environmental Quality.

VDH. Virginia Department of Health.

Wastewater. *Usually refers to effluent from a sewage treatment plant. See also **Domestic wastewater**.*

Wastewater treatment. *Chemical, Bacterial, and mechanical procedures applied to an industrial or municipal discharge or to any other sources of contaminated water to remove, reduce, or neutralize contaminants.*

Water quality. *The Bacterial, chemical, and physical conditions of a waterbody. It is a measure of a waterbody's ability to support beneficial uses.*

Water quality criteria. *Elements of the board's water quality standards, expressed as constituent concentrations, levels, or narrative statements, representing a quality of water that supports a particular use. When criteria are met, water quality will generally protect the designated use.*

Water quality standard. *Provisions of state or federal law which consist of a designated use or uses for the waters of the Commonwealth and water quality criteria for such waters based upon such uses. Water quality standards are to protect the public health or welfare, enhance the quality of water and serve the purposes of the State Water Control Law (§ 62.1-44.2 et seq. of the Code of Virginia) and the federal Clean Water Act (33 USC § 1251 et seq.).*

Watershed. *A drainage area or basin in which all land and water areas drain or flow toward a central collector such as a stream, river, or lake at a lower elevation.*