



# COMMONWEALTH of VIRGINIA

DEPARTMENT OF ENVIRONMENTAL QUALITY

TIDEWATER REGIONAL OFFICE

5636 Southern Boulevard, Virginia Beach, Virginia 23462

(757) 518-2000 Fax (757) 518-2009

[www.deq.virginia.gov](http://www.deq.virginia.gov)

Doug Domenech  
Secretary of Natural Resources

David K. Paylor  
Director

Maria R. Nold  
Regional Director

## STATE AIR POLLUTION CONTROL BOARD ENFORCEMENT ACTION - ORDER BY CONSENT ISSUED TO SALMONS, INC.

**Registration No. 61648**

### **SECTION A: Purpose**

This is a Consent Order issued under the authority of Va. Code §§ 10.1-1309 and -1316, between the State Air Pollution Control Board and Salmons, Inc. for the purpose of resolving certain violations of the Virginia Air Pollution Control Law and regulations.

### **SECTION B: Definitions**

Unless the context clearly indicates otherwise, the following words and terms have the meaning assigned to them below:

1. "Board" means the State Air Pollution Control Board, a permanent citizens' board of the Commonwealth of Virginia as described in Va. Code §§ 10.1-1184 and -1301.
2. "Department" or "DEQ" means the Department of Environmental Quality, an agency of the Commonwealth of Virginia as described in Va. Code § 10.1-1183.
3. "Director" means the Director of the Department of Environmental Quality, as described in Va. Code § 10.1-1185.
4. "Notice of Violation" or "NOV" means a type of Notice of Alleged Violation under Va. Code § 10.1-1309.

5. "Order" means this document, also known as a "Consent Order" or "Order by Consent," a type of Special Order under the Virginia Air Pollution Control Law.
6. "PCE" means a partial compliance evaluation by DEQ staff.
7. "Permit" means the General Permit for Nonmetallic Mineral Processing to operate a portable crushing plant, which was issued under the Virginia Air Pollution Control Law and the Regulations to Salmons, Inc. February 29, 2012.
8. "Regulations" or "Regulations for the Control and Abatement of Air Pollution" means 9 VAC 5 Chapters 10 through 80.
9. "Salmons" means Salmons, Inc., a corporation authorized to do business in Virginia and its affiliates, partners, and subsidiaries. Salmons is a "person" within the meaning of Va. Code § 10.1-130
10. "TRO" means the Tidewater Regional Office of DEQ, located in Virginia Beach, Virginia.
11. "Va. Code" means the Code of Virginia (1950), as amended.
12. "VAC" means the Virginia Administrative Code.
13. "Virginia Air Pollution Control Law" means Chapter 13 (§ 10.1-1300 *et seq.*), of Title 10.1 of the Va. Code.

### **SECTION C: Findings of Fact and Conclusions of Law**

1. Salmons owns and operates a portable crushing plant home based at 3991 Elm Avenue in Portsmouth, Virginia.
2. On January 18, 2012, Department staff conducted a PCE of the portable crushing plant for compliance with the requirements of the Virginia Air Pollution Control Law and the Regulations. Based on the evaluation and follow-up information, Department staff made the following observations:

A portable Eagle UltraMax 1200-25CC portable crusher had been installed and operated without a permit.
3. 9 VAC 5-510-90(C) states, "Stationary sources or emissions units subject to the general permit shall comply with all requirements applicable to other permits issued under 9 VAC 5 Chapter 80 (9 VAC 5-80-10 *et seq.*).
4. 9 VAC 5-80-1120(A) states, "No owner or other person shall begin actual construction, reconstruction or modification of any stationary source without first

obtaining from the board a permit to construct and operate or to modify and operate the source.”

5. 9 VAC 5-80-1210 (D) states, “Any owner who constructs or operates a new or modified source not in accordance with the terms and conditions of any permit to construct or operate, or any owner of a new or modified source subject to this article who commences construction or operation without receiving a permit hereunder, shall be subject to appropriate enforcement action including, but not limited to, any specified in this section.”
6. 9 VAC 5-50-50(A) requires that any owner of a new or modified source subject to the provisions of this chapter shall provide written notifications to the Board for the date of commencement of construction, initial startup, and actual date of startup.
7. On March 9, 2012, based on the evaluation and follow-up information, the DEQ issued a NOV to Salmons for the violations described in paragraphs C(2) through C(6), above.
8. On April 10, 2012, Department staff met with representatives of Salmons to discuss the violations including the observations and legal requirements listed in the NOV.
9. Based on the results of the January 18, 2012 evaluation and the April 10, 2012 discussion with Salmons, the Board concludes that Salmons has violated 9 VAC 5-80-1120(A) and 9 VAC 5-50-50(A) of the Regulations as described in paragraphs C(3) and C(6), above.
10. DEQ issued Salmons the Permit and therefore the violations described in paragraphs C(2) through C (6), above, have been corrected.

#### **SECTION D: Agreement and Order**

Accordingly, by virtue of the authority granted it pursuant to Va. Code §§ 10.1-1309 and 1316, the Board orders Salmons and Salmons agrees to pay a civil charge of \$3,422.00 within 30 days of the effective date of the Order in settlement of the violations cited in this Order.

Payment shall be made by check, certified check, money order or cashier’s check payable to the “Treasurer of Virginia,” and delivered to:

Receipts Control  
Department of Environmental Quality  
Post Office Box 1104  
Richmond, Virginia 23218

Salmons shall include its Federal Employer Identification Number (FEIN) with the civil charge payment and shall indicate that the payment is being made in accordance with the requirements of this Order for deposit into the Virginia Environmental Emergency Response Fund (VEERF).

**SECTION E: Administrative Provisions**

1. The Board may modify, rewrite, or amend the Order with the consent of Salmons, good cause shown by Salmons, or on its own motion pursuant to the Administrative Process Act, Va. Code § 2.2-4000 *et seq.*, after notice and opportunity to be heard.
2. This Order addresses and resolves only those violations specifically identified in Section C of this Order. This Order shall not preclude the Board or the Director from taking any action authorized by law, including but not limited to: (1) taking any action authorized by law regarding any additional, subsequent, or subsequently discovered violations; (2) seeking subsequent remediation of the facility; or (3) taking subsequent action to enforce the Order.
3. For the purposes of this Order and subsequent actions with respect to this Order, Salmons admits the jurisdictional allegations, findings of fact, and conclusions of law contained herein.
4. Salmons consents to venue in the Circuit Court of the City of Richmond for any civil action taken to enforce the terms of this Order.
5. Salmons declares it has received fair and due process under the Administrative Process Act, Va. Code and the Virginia Air Pollution Control Law and it waives the right to any hearing or other administrative proceeding authorized or required by law or regulation, and to any judicial review of any issue of fact or law contained herein. Nothing herein shall be construed as a waiver of the right to any administrative proceeding for, or to judicial review of, any action taken by the Board to modify, rewrite, amend, or enforce this Order.
6. Failure by Salmons to comply with any of the terms of this Order shall constitute a violation of an order of the Board. Nothing herein shall waive the initiation of appropriate enforcement actions or the issuance of additional orders as appropriate by the Board or the Director as a result of such violations. Nothing herein shall affect appropriate enforcement actions by any other federal, state, or local regulatory authority. Salmons does not waive any rights or objections it may have in any enforcement action by other federal, state, or local authorities arising out of the same or similar facts to those recited in this Order.
7. If any provision of this Order is found to be unenforceable for any reason, the remainder of the Order shall remain in full force and effect.

8. Salmons shall be responsible for failure to comply with any of the terms and conditions of this Order unless compliance is made impossible by earthquake, flood, other acts of God, war, strike, or such other occurrence. Salmons shall show that such circumstances were beyond its control and not due to a lack of good faith or diligence on its part. Salmons shall notify the DEQ Regional Director verbally within 24 hours and in writing within three business days when circumstances are anticipated to occur, are occurring, or have occurred that may delay compliance or cause noncompliance with any requirement of the Order. Such notice shall set forth:
  - a. the reasons for the delay or noncompliance;
  - b. the projected duration of any such delay or noncompliance;
  - c. the measures taken and to be taken to prevent or minimize such delay or noncompliance; and
  - d. the timetable by which such measures will be implemented and the date full compliance will be achieved.

Failure to so notify the Regional Director within 24 hours and in writing within three business days, of learning of any condition above, which Salmons intends to assert will result in the impossibility of compliance, shall constitute a waiver of any claim of inability to comply with a requirement of this Order.

9. This Order is binding on the parties hereto, their successors in interest, designees and assigns, jointly and severally.
10. This Order shall become effective upon execution by both the Director or his designee and Salmons. Nevertheless, Salmons agrees to be bound by any compliance date which precedes the effective date of this Order.
11. This Order shall continue in effect until:
  - (a) The Director or his designee terminates the Order after Salmons has completed all of the requirements of the Order;
  - (b) Salmons petitions the Director or his designee to terminate the Order after it has completed all of the requirements of the Order and the Director or his designee approves the termination of the Order; or
  - (c) the Director or Board terminates the Order in his or its sole discretion upon 30 days' written notice to Salmons.

Termination of this Order, or any obligation imposed in this Order, shall not operate to relieve Salmons from its obligation to comply with any statute, regulation, permit condition, other order, certificate, certification, standard, or requirement otherwise applicable.

12. Any plans, reports, schedules or specifications attached hereto or submitted by Salmons and approved by the Department pursuant to this Order are incorporated into this Order. Any non-compliance with such approved documents shall be considered a violation of this Order.
13. The undersigned representative of Salmons certifies that he or she is a responsible official authorized to enter into the terms and conditions of this Order and to execute and legally bind Salmons to this document. Any documents to be submitted pursuant to this Order shall also be submitted by a responsible official of Salmons.
14. This Order constitutes the entire agreement and understanding of the parties concerning settlement of the violations identified in Section C of this Order, and there are no representations, warranties, covenants, terms or conditions agreed upon between the parties other than those expressed in this Order.
15. By its signature below, Salmons voluntarily agrees to the issuance of this Order.

And it is so ORDERED this 31 day of July, 2012.

  
\_\_\_\_\_  
Maria R. Nold, Regional Director  
Department of Environmental Quality

Salmons, Inc. voluntarily agrees to the issuance of this Order.

Date: 7/24/2012 By: [Signature] \_\_\_\_\_, PPSC \_\_\_\_\_  
(Person) (Title)

Salmons, Inc.

**Commonwealth of Virginia**

City/County of VIRGINIA BEACH

The foregoing document was signed and acknowledged before me this 24<sup>th</sup> day of JULY, 2012, by JAMES H SALMONS JR., who is PRESIDENT of Salmons, Inc. on behalf of the corporation.

[Signature]  
Notary Public

346900  
Registration No.

My commission expires: 7/31/2012  
Notary Seal:

